

Message Text

CONFIDENTIAL

PAGE 01 STATE 125468
ORIGIN EUR-12

INFO OCT-01 ISO-00 SS-15 CIAE-00 DODE-00 NSAE-00
NSCE-00 SSO-00 USIE-00 INRE-00 PM-04 INR-07 L-03
ACDA-07 PA-01 PRS-01 SP-02 TRSE-00 NSC-05 /058 R

DRAFTED BY EUR/RPM:JJMARESCA
APPROVED BY EUR:RDVINE
D:SOXMAN
C:RHOPPER

-----010312Z 015769 /65

O R 312328Z MAY 77
FM SECSTATE WASHDC
TO USMISSION NATO IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
INFO ALL NATO CAPITALS
AMEMBASSY DUBLIN
AMEMBASSY BRUSSELS

C O N F I D E N T I A L STATE 125468

HOLD FOR OPENING OF BUSINESS BRUSSELS FOR USEEC

E.O. 11652: GDS

TAGS: CSCE

SUBJECT: CSCE: DRAFT DECISION SHEET FOR BELGRADE
SUBJECT: CSCE: DRAFT DECISION SHEET FOR BELGRADE
REF: (A) USNATO 4203; (B) USNATO 4421

1. WE FEEL STRONGLY THAT ALLIES SHOULD CONTINUE WORK
ON DRAFT DECISION SHEET AT NATO, AND ELIMINATE AS MANY
PROBLEMS AS POSSIBLE PRIOR TO ARRIVAL IN BELGRADE. THERE
SIMPLY WILL NOT BE TIME TO DO THIS AFTER ARRIVAL IN
BELGRADE AND BEFORE OPENING MEETING ON JUNE 15,
ESPECIALLY SINCE DRAFT PAPER SHOULD BE AVAILABLE IN ALL
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SIX CONFERENCE LANGUAGES WHEN TABLED. IN ADDITION,
WE ANTICIPATE A RATHER CONFUSED SITUATION ON THE GROUND IN
BELGRADE UPON ARRIVAL, WITH MANY DEMANDS ON DELEGATES TIME
AND A CERTAIN DEGREE OF UNFAMILIARITY WITH THE GEOGRAPHY
AND WORKING METHODS OF THE CONFERENCE. WE THEREFORE
STRONGLY URGE ALL ALLIES TO CONTINUE WORK ON REFINING
DRAFT DECISION SHEET PRIOR TO DEPARTURE FOR BELGRADE.

FOR LONDON: YOU SHOULD STRONGLY URGE EC PRESIDENCY TO TAKE NECESSARY ACTION TO ADJUST DRAFT EC PAPER TO TAKE ACCOUNT OF VIEWS OF OTHER ALLIES PRIOR TO ARRIVAL IN BELGRADE.

WHILE WE RECOGNIZE DIFFICULTIES, IT IS IMPORTANT THAT WE REACH AGREEMENT ON ADDITIONAL MODIFICATIONS BEFORE PREP MEETING CONVENES. TIME IS SHORT, BUT WE BELIEVE ALLIES SHOULD USE WHAT TIME REMAINS TO MAXIMUM ADVANTAGE.

2. OUR SPECIFIC COMMENTS ON POINTS RAISED IN REF (A) FOLLOW:

(A) PARA 3 (A): WE PREFER TO HAVE DATE INSERTED IN DRAFT DECISION SHEET BEFORE OPENING OF PREP MEETING.

(B) PARA 3 (C): WE ARE OPPOSED TO ADDING THESE TWO ITEMS TO THE AGENDA FOR REASONS STATED PREVIOUSLY. THERE IS NO PROVISION IN THE FINAL ACT FOR SUCH AGENDA ITEMS AND WE BELIEVE IT WILL BE TO WESTERN DISADVANTAGE TO SEPARATE DRAFTING FROM EVALUATION OF IMPLEMENTATION AND CONSIDERATION OF NEW PROPOSALS. THESE SUBJECTS CAN BE TREATED UNDER "MODALITIES" HEADING.

(C) PARA 3 (D): WE CAN ACCEPT ALLIED PREFERENCE THAT NON-PARTICIPATING MEDITERRANEAN STATES MAKE THEIR CONTRIBUTIONS TO THE COORDINATING COMMITTEE PROVIDED ALLIES HAVE A CLEAR UNDERSTANDING THAT THIS IS THE FARTHEST THEY WILL GO IN EXPANDING MEDITERRANEAN PARTICIPATION FORMULA IN BELGRADE. WE HAVE RESERVATIONS AS TO THE POSSIBILITY OF A LIBYAN CONTRIBUTION AT BELGRADE. WE WOULD THEREFORE APPRECIATE CONFIDENTIAL

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A RESPONSE FROM THE ALLIES AS TO WHETHER THE FORMULATION IN THE PARAGRAPH IMPLIES AN INVITATION TO LIBYA AND LEBANON TO CONTRIBUTE UNDER THE SAME CONDITIONS AS THE "NON-PARTICIPATING MEDITERRANEAN STATES" AS NORMALLY MEANT IN THE CSCE CONTEXT. FOR LONDON: WE WOULD APPRECIATE RECEIVING FIRM INDICATION OF EC INTENTIONS IN THIS AREA FROM EC PRESIDENCY.

3. OUR COMMENTS ON TEXT OF DRAFT DECISION SHEET AND ANNEXES ARE AS FOLLOWS:

(A) PARA 2: DELETE "AND ORGANIZATIONAL STRUCTURE". THE FINAL ACT GIVES NO REPEAT NO MANDATE TO THE PREPARATORY MEETING TO DECIDE ON "ORGANIZATIONAL STRUCTURE". THIS ASPECT OF MAIN MEETING IS TREATED UNDER "OTHER MODALITIES" AND IN ANNEXES, AS IT SHOULD BE, AND WE SHOULD NOT OFFER UNNECESSARY PRETEXT FOR CRITICIZING THE PAPER ON PROCEDURAL GROUNDS.

(B) PARA 3: CHANGE INTRODUCTORY SENTENCE TO READ AS FOLLOWS: "THE AGENDA IS AS INDICATED IN THE RELEVANT SECTION OF THE FINAL ACT:" CHANGE AGENDA TO READ AS IT APPEARS IN PARA 74 OF CM (77) 29 (FINAL). THE AGENDA IN THAT PAPER HAS BEEN APPROVED BY ALLIED MINISTERS AT LONDON SUMMIT. WE BELIEVE IT IS IN ALLIES' INTEREST TO PROPOSE THE AGENDA AS STATED IN THAT PAPER, AND NOT TO SUGGEST, AS PRESENT EC DRAFT DECISION SHEET DOES, THAT AGENDA WILL SOMEHOW BE DECIDED LATER.

(C) PARA 4 (A) (I): SEE COMMENT IN PARA 2 (C) ABOVE.

(D) PARA 4(D): WE WILL APPRECIATE UK ADDING (REF B) FOOTNOTE TO ANNEX I TO INDICATE THAT PROPOSED TWELVE-WEEK TIMETABLE IS ONLY INDICATIVE, NOT BINDING. WE BELIEVE, HOWEVER, THAT THIS POINT IS SUFFICIENTLY IMPORTANT SO THAT IT SHOULD BE TREATED IN MAIN BODY OF DECISION SHEET AS WELL AS IN ANNEX. WE HAVE TWO
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SPECIFIC SUGGESTIONS: AMEND PARAGRAPH 4(D) OF DECISION SHEET TO READ "A PROVISIONAL TIME SCHEDULE AND AN ORGANIZATIONAL FRAMEWORK ARE CONTAINED IN THE ANNEXES;" INSERT FOLLOWING INTRODUCTORY SENTENCES AT BEGINNING OF ANNEX I, "THE FOLLOWING IS A PROVISIONAL SCHEDULE OF MEETINGS PURSUANT TO WHICH THE MEETING MIGHT ATTEMPT TO COMPLETE ITS WORK WITHIN A TIMEFRAME OF TWELVE WEEKS. THE COORDINATING COMMITTEE MAY MODIFY THIS SCHEDULE AT ANY TIME IN VIEW OF THE REQUIREMENTS OF THE MEETING. IN PARTICULAR THE FINAL CLOSED PLENARY SHALL ONLY BE SCHEDULED WHEN THE COMMITTEES HAVE COMPLETED THEIR ASSIGNED TASKS."

(E) ANNEX I: ADD TITLE "SCHEDULE AND ORGANIZATION". COMMENTS ON ANNEX I CONTAINED IN STATE 121326 ARE STILL VALID.

(F) ANNEX I, PARA 3: FOR OPTICAL PURPOSES, WE SUGGEST THAT THE THIRD PARAGRAPH OF ANNEX I BE REVISED ALONG THE FOLLOWING LINES: "DISCUSSION OF EVALUATION; DISCUSSION OF PROPOSALS FOR IMPROVING IMPLEMENTATION..." THIS LANGUAGE IS AN EFFORT TO PROVIDE TERMINOLOGICAL ALTERNATIVE TO "NEW PROPOSALS", WHILE AT SAME TIME MEETING OUR INTEREST IN MAINTAINING CLEAR SEPARATION BETWEEN DISCUSSION OF IMPLEMENTATION AND OF NEW PROPOSALS.

(G) ANNEX II; PARA 2: SINCE DECISION SHEET WILL BE DOCUMENT WHICH PREPARATORY MEETING ADOPTS AT ITS CONCLUSION, IT SEEMS TO US AWKWARD TO STATE IN PARAGRAPH 2 OF ANNEX II THAT "THE MEETINGS ENVISAGED IN PARAS 1(C), 2 AND 3 INCLUDE: THE PREPARATORY MEETING SCHEDULED TO

START ON 15 JUNE 1977, AS WELL AS..." BY TIME DECISION
SHEET IS ADOPTED, PREPARATORY MEETING WILL BE VIRTUALLY
OVER. WE SUGGEST THAT REFERENCE TO JUNE 15 MEETING
BE DELETED FROM ANNEX II AND THAT PARAGRAPH 2 BEGIN AS
FOLLOWS: "THE MEETING OF REPRESENTATIVES APPOINTED BY
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THE MINISTERS OF FOREIGN AFFAIRS DUE TO BE HELD IN
1977 IS A MEETING ENVISAGED IN PARAS 1(C), 2 AND 3."

(H) ANNEX II, PARA 3: WE REMAIN CONCERNED THAT
ENUMERATION OF RULES OF PROCEDURE FOR MAIN MEETING AS

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UNDESIRE EFFECT OF CALLING INTO QUESTION CONTINUED
VALIDITY OF CERTAIN RULES OF PROCEDURE, WORKING METHODS
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IF ALLIES WISH TO RETAIN PRESENT DETAILED BUT
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FOLLOWING ADDITIONAL SENTENCE BE INSERTED AT END OF PARA-
GRAPH 3 OF ANNEX II: "EXCEPT AS THEY MAY BE
SPECIFICALLY MODIFIED BELOW, OR BY LATER CONSENSUS,
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CHRISTOPHER

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ORIGIN EUR-12

INFO OCT-01 ISO-00 /013 R

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DRAFTED BY: EUR/RPM:JKORNBLUM

APPROVED BY: EUR/RPM:WSHINN, JR.

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P 140040Z JUN 77

FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE PRIORITY

C O N F I D E N T I A L STATE 125468

FOLLOWING REPEAT STATE 125468 SENT ACTION NATO, LONDON INFO
ALL NATO CAPITALS, DUBLIN, BRUSSELS 31 MAY 77

QUOTE C O N F I D E N T I A L STATE 125468

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TO CONTRIBUTE UNDER THE SAME CONDITIONS AS THE "NON-PARTICIPATING MEDITERRANEAN STATES" AS NORMALLY MEANT IN THE CSCE CONTEXT. FOR LONDON: WE WOULD APPRECIATE RECEIVING FIRM INDICATION OF EC INTENTIONS IN THIS AREA FROM EC PRESIDENCY.

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CHRISTOPHER

UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REPORTS, PLANNING MEETINGS
Control Number: n/a
Copy: SINGLE
Sent Date: 31-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE125468
Document Source: CORE
Document Unique ID: 00
Drafter: JJMARESCA
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770194-0218
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977051/aaaaaapk.tel
Line Count: 400
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 6c23c486-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2312450
Secure: OPEN
Status: NATIVE
Subject: CSCE: DRAFT DECISION SHEET FOR BELGRADE : CSCE: DRAFT DECISION SHEET FOR BELGRADE
TAGS: PORG, CSCE
To: NATO BRUSSELS LONDON
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/6c23c486-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009